

Agenda/Panui

Ngā Poutiriao o Mauao **Mauao Joint Administration Board**

Venue: Tauranga City Council Chambers

Date: Tuesday, 7 April 2015

Time: 9.30 am

Agenda/Panui

Ngā Poutiriao o Mauao (Mauao Joint Administration Board)

Meeting No. 7

Tuesday, 7 April 2015

9.30 am

Tauranga City Council Chamber

OPEN SECTION

Karakia

Apologies

Acceptance of Late Items

Confirmation of Minutes / Matters Arising

- (i) Previous Minutes for Confirmation dated 4 February 2015 (attached) (Pgs. 1-3)**
- (ii) Matters Arising**

Declarations of Conflicts of Interest

Business

- 1. Archaeological Report, Scoping Report, and Engagement Plan
- Review of the Mauao Historic Reserve Management Plan (Pgs. 4-31)**

To present the archaeological assessment undertaken as part of the review.

To present the scoping report identifying key areas to be addressed, level of review required and extent of public consultation required.

To present the engagement plan to be undertaken as part of the review of the Mauao Historic Reserve Management Plan.

To seek agreement to Council publicly notifying the intention to review the Mauao Historic Reserve Management Plan.

- *Attachment A* *Archaeological Assessment– Pgs.8-20.*
- *Attachment B* *Scoping Report – Pgs.21-26*
- *Attachment C* *Engagement Plan – Pgs.27-31*

2. Mauao Operational Report April 2015

(Pgs. 32-33)

To inform Nga Poutiriao o Mauao (Mauao Joint Administration Board) of operational matters from February 2015 to March 2015.

3. Next Meeting

The next meeting of Ngā Poutiriao o Mauao has been scheduled for Tuesday, 9 June 2015 – 9.30 am.

Karakia



MINUTES

Ngā Poutiriao o Mauao

Mauao Joint Administration Board

Meeting No. 6

Wednesday, 4 February 2015

Tauranga City Council Chambers

OPEN SECTION

Members Present:

s 7(2)(f)(iii)

Cr Steve Morris

s 7(2)(f)(iii)

Also Present:

s 7(2)(a) - Privacy

In Attendance:

s 7(2)(f)(ii)

Minute Note: **Apologies:** A late apology for absence was received from s 7(2)(a) - Privacy

s 7(2)(a) - Privacy

1. **Karakia**

s 7(2)(a) - Privacy

opened the meeting with a Karakia.

2. **Confirmation of Minutes / Matters Arising**

Moved: s 7(2)(a) - Privacy

Seconded: s 7(2)(f)(ii)

That it be Resolved

That the Ngā Poutiriao o Mauao – Joint Administration Board:

- (a) **Confirm the previous minutes dated 4 December 2014 – Meeting No.5 as a true and correct record.**

CARRIED

Matters Arising

- s 7(2)(a) - Privacy had met with the Mauao Trust and would provide an update during the meeting.
- The Recreation Planner would provide an update at a later date on the predator proof fence issue noted in the minutes.

BUSINESS

3. Mauao Operational Report

The Park Ranger: Mauao provided **tabled item (1)**: Mauao Operational Report February 2015, and **PowerPoint presentation (A)** outlining the following:

Key Points

- Jack Dixon Memorial
- Mauao Care Group
- Pest Control
- Education Programme
- Jandal Fence
- Documentary on the Sinking of the Ranui
- Visitor Numbers
- Waitangi Day 2015 celebrations.

The Recreation Planner provided an update, noting the following:

Key Points

- More work was required on the Management Plan Review process.
- The Community Engagement Plan would be presented at the next meeting. Following this, it would be presented to Council to enable notification of the intention to review the Plan.

Moved: s 7(2)(f)(ii)

That it be Resolved

That the Ngā Poutiriao o Mauao – Joint Administration Board:

- (a) ***Receive the Mauao operational report.***

CARRIED

4. Introduction of New Project Manager for the Review of the Mauao Historic Reserve Management Plan

The Recreation Planner introduced the Corporate and Policy Planner, s 7(2)(f)(ii) who would now be leading the Management Plan review.

Public Speaker – s 7(2)(a) - Privacy

With the approval of the Chairperson and members present, s 7(2)(a) - Privacy addressed the meeting, as follows:

- Concerned regarding significant erosion on Mauao and questioned what steps were being taken to mitigate this.
- Would like to see Mauao become a major tourist attraction and become a bird sanctuary.
- There was a need to capitalise on the profile of Mauao for the benefit of the city.

The Chairperson outlined the role of Ngā Poutiriao o Mauao.

5. Jandal Fence Issue

The Team Leader: Parks Environment addressed the Board seeking direction with regard to the jandal fence. He advised that the jandal fence would remain until the end of summer, pending further direction from the Board.

Points Raised by Members

- Questioned whether there was a cultural issue.
- There was an appropriate lifecycle as it was a fun summer occurrence
- There were differing views in the community in relation to the jandal fence.
- The owners of the land should express a view.

Action:

- The Chairperson to make an informal approach to the Mauao Trust to seek options and get direction on the jandal fence issue.

Action By: Chairperson

Action by When: Next meeting

6. General Business

s 7(2)(a) - Privacy [REDACTED] recently met with the Mauao Trust and advised the following:

Key Points

- The Trust supported the actions in the Cultural Values Assessment.
- Requested that two meetings per year be jointly held with the Mauao Trust and Ngā Poutiriao o Mauao.
- Concern was expressed over the number of rabbits on Mauao.
- The Mauao Trust AGM was scheduled for 29 March 2015 at Hairini.

7. Next Meeting

The next meeting of Ngā Poutiriao o Mauao has been scheduled for 7 April 2015 – 9.30 am.

8. Karakia Whakamutunga

Cr Morris closed the meeting with a Karakia.

The meeting closed at 10.17 a.m.



Archaeological Report, Scoping Report, and Engagement Plan – Review of the Mauao Historic Reserve Management Plan

Purpose

1. To present the archaeological assessment undertaken as part of the review.
2. To present the scoping report identifying key areas to be addressed, level of review required, and extent of public consultation required.
3. To present the engagement plan to be undertaken as part of the review of the Mauao Historic Reserve Management Plan.
4. To seek agreement to Council publicly notifying the intention to review the Mauao Historic Reserve Management Plan.

Executive Summary

5. A review of the Mauao Historic Reserves Management Plan is currently being undertaken and a Schedule of Issues and Opportunities has been agreed by Nga Poutiriao o Mauao.
6. A number of specialist assessments were identified as being required to inform the review process. External consultants were engaged to undertake this work. The archaeological assessment has been completed and will be presented.
7. A scoping report based on the Schedule of Issues and Opportunities and the outcomes of the various assessments has been prepared to be presented to the Mauao Trust and Council.
8. An engagement plan has been prepared to guide engagement with the diverse stakeholders of Mauao.
9. As the administering body under the Reserves Act 1977, Council must notify the public of the intent to review the Mauao Historic Reserve Management Plan.

Recommendations

That Nga Poutiriao o Mauao:

- (a) Receives the report.
- (b) Receives the archaeological assessment.
- (c) Adopts the engagement plan.
- (d) Agrees to the Scoping Report prepared for the Mauao Trust and Council.
- (e) Agrees to Council notifying the intent to review the Mauao Historic Reserve Management Plan and inviting written submissions.

Discussion

Archaeological Assessment

10. A number of specialist assessments were identified as being necessary to inform the review of the management plan. This was to ensure that the significance of Mauao as a historic reserve of national importance is not eroded through poor decision making in both policy development and in maintenance operations. The findings and recommendations of the specialist assessments will ensure decisions made through the review of the management plan are fully and technically informed.
11. The specialist assessments undertaken were:
 - Cultural Values Assessment
 - Ecological Assessment
 - CPTED and Accessibility Assessment
 - Archaeological Assessment
12. The findings of the first three assessments were presented at the 4 December meeting of Nga Poutiriao o Mauao and the Mauao Trust. The findings of the archaeological assessment will be presented at today's meeting.
13. Ken Phillips from Archaeology BOP Limited was contracted to undertake an assessment of the current condition of the archaeological resource of Mauao, identify any areas of damage or deterioration, and provide recommendations for ongoing management and remedial actions as required. The report is attached as Attachment A.

Scoping Report

14. At the meeting on 1 April 2014, Nga Poutiriao o Mauao resolved to commence a review of the Mauao Historic Reserve Management Plan.
15. A Schedule of Issues and Opportunities has been developed and was endorsed by Nga Poutiriao o Mauao at the 5 August 2014 meeting.
16. The Schedule of Issues and Opportunities and the received specialist assessments have been used to develop the scoping report (Attachment B) which identifies key areas to be addressed in the review of the Mauao Historic Reserve Management Plan, and extent of public consultation required. It describes the level of review required, process and timeframes.

Engagement Plan

17. An engagement plan has been prepared to guide engagement with the diverse stakeholders with an interest in Mauao (Attachment C). This includes a variety of avenues for community engagement:
 - Workshops with the Mauao Trust
 - Opportunities for the public to share what they love about Mauao with a strong focus on social media



- Public survey with a series of questions about the specific management issues identified by Nga Poutiriao o Mauao
- Creation of factsheets about each management issue
- Open days on site with members of staff, the Mauao Trust and Nga Poutiriao o Mauao
- Targeted engagement with key stakeholders such as event organisers, businesses in the vicinity of Mauao, Tourism Bay of Plenty, Department of Conservation, and groups of high users.

Next Steps

18. Presentation of the scoping report for review of the Mauao Historic Reserve Management Plan to the Mauao Trust and Council.
19. Council, as the administering body, to publically notify the intention to review the Mauao Historic Reserve Management Plan.

Consideration

Community

20. It is anticipated that there will be a high level of community interest in the review of the Mauao Historic Reserve Management Plan. An engagement plan has been prepared which identifies the intended community engagement approach.

Significance

21. The review of the Mauao Historic Reserve Management Plan is considered of high significance as it will affect a wide range of people and groups who make up the city's community.

Attachments

Attachment A	Archaeological Assessment
Attachment B	Scoping Report <i>Objective ID. A6141984</i>
Attachment C	Engagement Plan <i>Objective ID.A6168343</i>



Signatories

Authors	s 7(2)(f)(ii)
Authorisers	s 7(2)(f)(ii)

**ARCHAEOLOGICAL INSPECTION
AND CONDITION ASSESSMENT
MAUAO HISTORIC RESERVE**

**REPORT PREPARED FOR:
TAURANGA COUNCIL**

BY

KEN PHILLIPS (MA HONS)

NOVEMBER 2014

**ARCHAEOLOGY B.O.P.
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s 7(2)(a) - Privacy

Introduction

An archaeological survey of Mauao was carried out by Archaeology BOP in 2003 during which all visible archaeological features were mapped and the general condition of the archaeological resource assessed. In addition the 2003 report identified current and potential future threats to the archaeology.

This report was commissioned by Tauranga Council in order to determine the current state of the Mauao archaeological landscape and to identify any significant changes since 2003 and provide recommendation for ongoing management of the archaeological resource.

Relevant Legislation

There are two pieces of legislation that govern the protection and management of archaeological sites in conjunction with district and regional plans. Both Acts must be considered when assessing any development or land use proposal that may affect archaeological sites within an area.

The Historic Places Act (HPA) 1993 protects all archaeological sites whether recorded or not, and they may not be damaged or destroyed unless an Authority to modify an archaeological site has been issued by the New Zealand Historic Places Trust. An archaeological site is defined by the HPA Section 2 as 'any place in New Zealand that was associated with human activity that occurred before 1900, and is or may be able through investigation by archaeological methods to provide evidence relating to the history of New Zealand'. Authorities to modify archaeological sites can be applied for either under Section 11, in respect to a particular site or sites, or under Section 12, for all sites that may be present within a specified area.

In addition to any requirements under the HPA (1993), The Resource Management Act 1991 (RMA) provides guidelines and regulations for the sustainable management and protection of the natural and cultural environment. The RMA 1991 is the primary legislation that provides the mandate for local authorities to manage historic heritage resources. Sections 6 (e) & (f) of the 2003 amendment of the Act recognises matters of historic heritage as having national significance, and provides for the protection of such heritage from inappropriate development and use. By definition, historic heritage includes those natural and physical resources that contribute to an understanding and appreciation of New Zealand's history and cultures, this includes: historic sites, structures, places and areas; archaeological sites; and sites of significance to Maori. Under the RMA, local authorities have the responsibility to identify significant heritage areas, places, and objects in district plans and to provide an appropriate level of protection and management of these resources through associated rules and regulations.

Constraints and Limitations

This is a brief assessment of archaeological values and does not include an assessment of Maori values; an assessment of the cultural significance of an area can only be

competently made by the affected tangata whenua. Consequently, this report does not incorporate or discuss at length the recorded or unrecorded wahi tapu sites. It should be noted that archaeological survey techniques (based on visual inspection and minor sub-surface testing) cannot necessarily identify all sub-surface archaeological features, or detect wahi tapu and other sites of traditional significance to Maori, especially where these have no physical remains. Therefore an assessment of recorded or potential archaeological values will not necessarily correlate with an assessment of cultural values.

Results of 2003 survey and assessment

The 2003 archaeological survey report identified approximately 500 individual archaeological features on Mauao and concluded that the archaeology of Mauao is of local, national and international significance and constitutes the primary non renewable resource within the Mauao Historic Reserve. Significant threats identified during the survey included rabbit burrowing, pedestrian traffic, stock erosion and ongoing erosion caused by modern cutting for roads and tracks and infrastructure construction and maintenance including the western reservoir.

The 2003 archaeological report was prepared to provide an archaeological data base for the formation of Conservation Plan for Mauao.

Current status

In the decade between the 2003 archaeological survey and this report isolated effects on the archaeological landscape have occurred. Much of the damage to archaeological features has been caused by erosion during severe weather events, however, rabbit damage is equally if not more significant but less obvious. In addition to 'natural' influences the archaeological landscape has been affected by various infrastructure activities including the installation of a water main from Pilot Bay to the Reservoir, Fire fighting services, construction of post and wire fences, planting of areas formerly in pasture and areas affected by erosion, restoration / reconstruction of the stone steps and upgrading and general maintenance of the walking tracks. These activities have had various positive and negative effects on the archaeological landscape.

Erosion

Erosion on Mauao over the past decade has been dramatic particularly on the southern slopes and the eastern coastal escarpments. Significantly it has not been confined to the over steep coastal escarpments and the spring fed gullies but has occurred on the mid slope pastoral areas that have remained stable for the past 300 years.

The southern slopes where the main concentration of archaeological features are located has been most affected by the recent slips. While the slips have occurred on steeper sections of the southern slopes where few surface archaeological features have been identified the erosion has damaged or destroyed some surface archaeological features and has exposed a number of subsurface archaeological features. Slip material also buried archaeological features below the slip, however, most of this material has subsequently been removed.

The extensive erosion on the southern slopes has been attributed to significant rain events, however, it is unclear whether other factors such as stock tracking and or rabbit burrowing has contributed to the failure of otherwise stable slopes.

Erosion immediately above and below the base track has been ongoing, probably since its initial construction and it is expected to continue albeit to a lesser degree as remedial work including the construction of retaining walls continues.



Figure 1. Aerial photo showing the erosion scars on the southern slopes that have occurred over the past 10 years.



Figure 2. Plan showing recorded archaeological features on Mauao. (K. Phillips 2003)

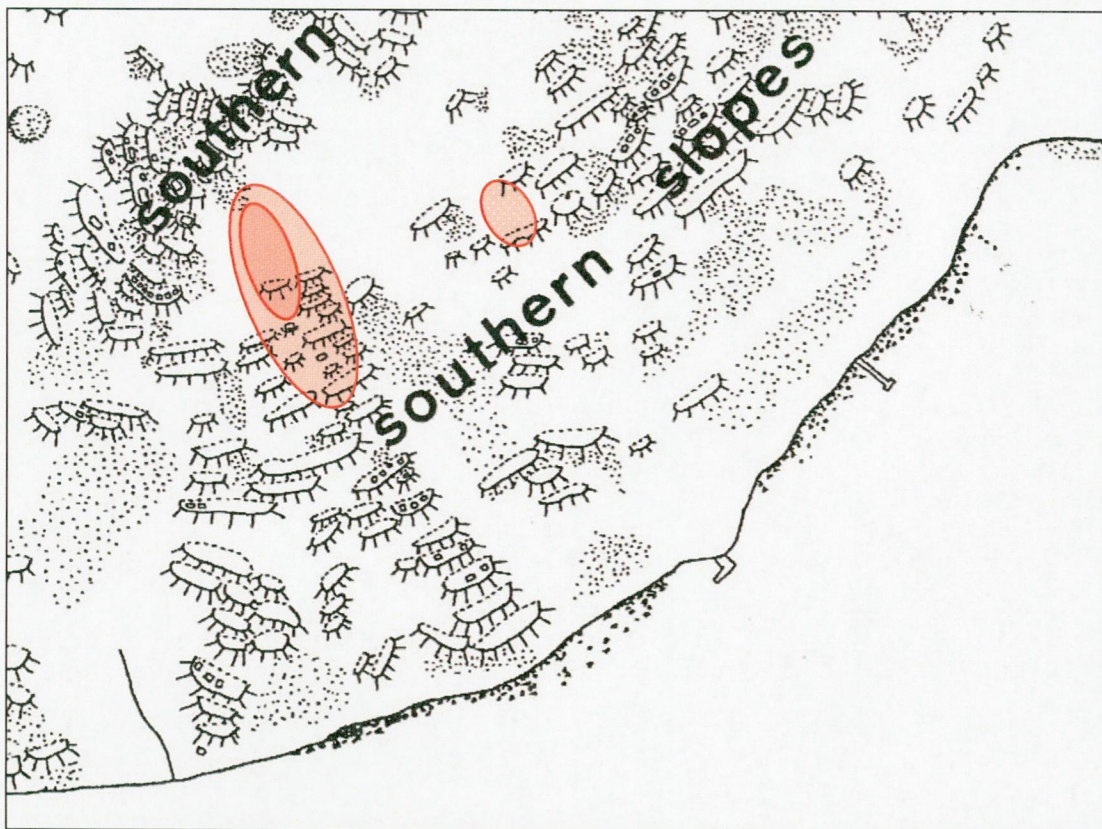


Figure 3. Plan showing recorded archaeological features on the southern slopes of Mauao. Significant erosion scars indicated in red (K. Phillips 2003).



Figure 4. Shell filled pit features exposed at the top of the large southern slip. (K. Phillips 2014)

Pedestrian traffic

The impact of increasing visitor numbers to Mauao has had surprisingly little impact on the archaeological landscape over the past ten years. Pedestrian traffic is almost entirely contained within existing track and road networks. Few visitors wander onto the areas of high archaeological site density and there is no evidence to indicate any adverse effects by off track movement. While erosion continues above and below the base track this is caused not by visitor numbers but by weather events and rabbit burrowing and to a lesser extent stock movement.

Retirement of the eroded track section on the summit has been successful and existing eroded sections on the summit do not appear to be getting worse. Pedestrian traffic on the summit is also largely confined to tracks and previously eroded areas.



Figure 5. Ongoing erosion of shell middens beside the base track. (K. Phillips 2014)



Figure 6. Photo showing successful retirement and re-vegetation of severe erosion are on summit. (K. Phillips 2014)

Management / Infrastructure

Maintenance and construction of infrastructure continues to have an impact on the archaeological resource. Much of this work has not affected the visual values of the landscape and archaeological monitoring of these projects has provided an opportunity to investigate components of the archaeological resource. The installation of the water main to the Reservoir in 2010, while involving significant earthwork, was installed along the existing 4WD track and appropriate restoration has meant that there is no visible evidence of the pipeline. Archaeology exposed in the trenches was recorded during the pipeline installation.



Figure 7. Water main installation 2010. (K. Phillips 2010)

Stock Management

The continued grazing of sheep on Mauao is vital for the maintenance and enhancement of the visible archaeological landscape. Poor stock management and overgrazing can, however, result in erosion of the archaeological features. This has been a problem in the past, however, over the past 10 years management has improved and stock erosion now appears to be negligible.

Stock movement along shaded fence lines continues to cause minor damage to archaeological features primarily where shell middens are exposed. Significant erosion caused by stock tracking beside fenced off middens adjacent to the 4WD track was identified in the 2003 archaeological survey report and is still disturbing midden deposits. It was recommended that these fences be removed or relocated.

Fencing

On the recommendation of the 2004 Management Plan Equally fences were constructed along the top of the south, east and western coastal escarpments. Unfortunately, in several places the fence alignment crosses significant archaeological sites in several areas and consideration should now be given to identifying alternate alignments around archaeological sites and assess wheter the construction of the new fence network has had the desired effect in regard to stock and pasture management.



Figure 8. Fence line crossing the western Pa (Kinonui's Pa). (K. Phillips 2014)



Figure 9. Photo showing fence line erected through 1860s Military Site. (K. Phillips 2014)



Figure 10. Fence erected on terrace features on southern slopes. (K. Phillips 2014)

Rabbits

Rabbits have been identified as a significant threat to Mauao for the past 60 years. In 1961 the Te Puke Rabbit Board carried out an extermination program on Mauao, however, by 1980 rabbit populations on the lower slopes was again out of control and considered a significant problem in the Mauao Management Plan produced in that year. Objective 3 of the revised Management Plan produced in 1998 recommended the implementation of an integrated pest control programme including ongoing control of rabbits. In 2003 the Archaeology Survey report identified rabbits as the most significant threat to archaeological features on Mauao and recommended an effective pest control strategy be implemented urgently.

During the November 2014 inspection of archaeological sites on Mauao the rabbit population appeared to again be a significant problem. Rabbit damage to archaeological features is now considered significant and continues to be the main threat to the Mauao archaeological landscape.

The current poisoning and shooting program is clearly ineffective and new more effective methods needs to be explored. Auckland Council have similar issues with rabbit populations on the volcanic cones. Recent successful eradication methods used on Ohinerau (Mt Hobson) involving the identifying the location of rabbit colonies using terriers followed by fumigation with magnesium phosphide and temporarily blocked with sand bags may be an option on Mauao. Following identification of the infested areas and prior to fumigation, the damage to archaeological features were recorded and photographed. The fumigations were followed by night shoots as not all rabbits were confined to burrows.



Figure 11. Large rabbit population on Mauao is the most significant threat to the stability and long term preservation of the archaeological landscape on Mauao. (K. Phillips 2014)



Figure 12. Rabbit and stock damage of midden feature beside 4WD track on southern slopes. (K. Phillips 2014)



Figure 13. Photo showing rabbit burrow into midden deposit on southern slopes. (K. Phillips 2014)

Summary / Conclusion

The archaeological landscape on Mauao has by and large remained stable and unchanged for 300 - 500 years, however, its increasing popularity as a passive recreation reserve has had a significant effect on the archaeological fabric of Mauao. Damage caused by erosion during major weather events is unfortunate but closer examination of the causes is required given the apparent long term stability of the slopes prior to May 2005.

Perhaps surprisingly, the effects on the landscape by pedestrian traffic appear to be negligible and this must be attributed to the ongoing maintenance and enhancement program of the existing track network. However, the need to accommodate increasing numbers of visitors will place increasing pressure on the fragile archaeological resource. Visitor management in the long term will be aided by the excellent track network but must also be directed by a Conservation Plan that recognises the principal cultural and archaeological values of Mauao.

The installation and maintenance of facilities and infrastructure on Mauao continues to damage components of the archaeological landscape but appropriate mitigation programs most often limit damage, however, the maintenance of old and installation of new structures should always be assessed for potential direct or indirect impact on the archaeological landscape.

By far and away the most significant negative impact on the archaeological landscape is the infestation of rabbits that now appear to be out of control. Eliminating the rabbit population on Mauao should be given priority.

Recommendations

- That priority is given to the eradication of rabbit populations on Mauao.
- That fences encircling midden deposit adjacent to the 4WD track are removed or extended.
- That the effectiveness of stock control and vegetation management of the recent fence construction is reviewed. That alternate fence lines off archaeological site are identified and the offending fences relocated.
- That all management projects on Mauao involving ground disturbance are assessed by an archaeologist and monitored as appropriate.

Other Considerations

This is a brief assessment of the state of the archaeological landscape on Mauao and does not include an assessment of Maori values. Such assessments can only be made by the tangata whenua as Maori concerns may encompass a wider range of values than those associated with archaeological sites.

Review of the Mauao Historic Reserve Management Plan

DC. 61

Purpose

1. To seek agreement to Council publicly notifying the intention to review the Mauao Historic Reserve Management Plan and inviting written submissions.

Executive Summary

2. Nga Poutiriao o Mauao, the Joint Administration Board between Council and the Mauao Trust was established for management decisions regarding Mauao Historic Reserve.
3. The Joint Board resolved to review the Reserve Management Plan for Mauao in 2014 and this work is currently being undertaken.
4. A number of specialist assessments were identified as being required to inform the review process. External consultants were engaged to undertake this work and four assessments have been provided.
5. As the administering body under the Reserves Act 1977, Council must notify the public of the intent to review the Mauao Historic Reserve Management Plan.
6. The next step is engagement with the community and stakeholders over a two month period.

Recommendations

That Council:

- (a) Receives the report.
- (b) Pursuant to Section 41 of the Reserves Act 1977, notifies its intention to undertake a review of the reserve management plan for Mauao Historic Reserve and requests written submissions from interested parties.

Discussion

Review of the Mauao Historic Reserve Management Plan

7. The current Reserve Management Plan (RMP) for Mauao was developed in 1997.
8. Ownership of the Mauao Reserve passed from the Crown to the Mauao Trust in 2007. Mauao is now managed by Nga Poutiriao o Mauao (the Joint Administration Board between the Trust and Council) meaning ownership structures and the governance of Mauao have changed since the last RMP was developed.

Objective ID: A6169243

9. Nga Poutiriao o Mauao resolved to commence a review of the Mauao RMP at its meeting on 1 April 2014.

Key Areas to Be Addressed by the Review

10. A Schedule of Issues and Opportunities has been developed and endorsed by Nga Poutiriao o Mauao. The identified issues and opportunities to be addressed through the review of the RMP are:

Issue/Opportunity	Matters to be considered
Commercial activities	• Appropriateness of commercial activities operating on Mauao • Type and number of commercial activities • Management of commercial activities
Event use	• Appropriateness, type and number of public events e.g. Running/walking events, Weddings and celebrations • Cultural activities – provision of areas where cultural activities can be undertaken without public intrusion
Four wheel drive access	Who and for what purpose and frequency
Pest plant and animal control	Methods and ongoing management
Vegetation and planting	• Approach to planting and vegetation • Restoring the cloak • Heritage New Zealand considerations • Tangata Whenua involvement
Accessibility	• Impacts from the number of visitors and possible solutions • Restricting access to specific areas e.g. protecting archaeological sites • Improving accessibility (e.g. mobility considerations)
Interpretation	• Identification of the significance of Mauao • Entrance ways • Interpretation • Occupation
Restoration	• Restoration of Pa sites • Erosion control
Health and Safety	Liability of the Trust and Council
Stock Management	Ongoing ownership and management of the sheep
Protocols	Established protocols for: • Archaeological finds • Rock removals • Emergencies • Scattering of ashes and the planting of memorial trees

Specialist Assessments

11. A number of specialist assessments were identified as being necessary to inform the review of the management plan to ensure that the significance of Mauao as a historic reserve of national importance is not eroded through poor decision making in both policy development and in maintenance operations.
12. Council does not have the specialist knowledge in-house to undertake the necessary assessments and therefore external consultants were engaged by Council to undertake this work. The specialist assessments undertaken were:
 - Cultural Values Assessment
 - Ecological Assessment
 - CPTED and Accessibility Assessment
 - Archaeological Assessment
13. Two further assessments will be undertaken as part of the review:
 - Review of the 2004 Conservation Plan
 - An Interpretation Assessment
14. The findings and recommendations of the specialist assessments will ensure decisions made through the review of the management plan are fully and technically informed.

Level of review

15. A comprehensive review of the Mauao Historic Reserve Management Plan will be undertaken. There are several key reasons for this:
 - The management plan is eighteen years old and a review is well overdue.
 - Ownership and governance of Mauao has changed hands since the last management plan was developed.
 - The format of the current management plan is not consistent with the Reserve Management Plan Guidelines 2011.
 - Visitor numbers have increased significantly since the last RMP was developed in 1997 which affects the management of the reserve.
 - It is anticipated that there will be considerable community and stakeholder interest through the development of the reserve management plan.
 - The significance of Mauao to tangata whenua, to the wider community, and in the open space network of the City.

Process and Timeframes

16. The process for undertaking a review of a Reserve Management Plan (RMP) is set out in the Reserves Act 1977. An amended process for the review of the Mauao Reserve Management Plan has been developed and forms part of the Memorandum of Understanding between Council and the Mauao Trust. The process recognises the

role of the Mauao Trust as having ownership of Mauao and the function of the Mauao Joint Administration Board as the proposed administering body of the reserve.

17. As it stands, until legislative changes are finalised, the administering body function of the reserve remains with Council, and Council is required to formally notify its intent to review the RMP
18. Legislative change is in progress and it is anticipated that mid-way through 2015 the role of administering body will pass to Nga Poutiriao o Mauao, the Joint Administration Board.
19. It is anticipated that the final RMP will be adopted in June 2016. The following summarises the key steps in the review process. The administering body will:
 - Publically notify the intention to review the RMP and invite written submissions
 - Undertake public consultation process
 - Prepare draft RMP
 - Publically notify draft RMP
 - Collate and review submissions
 - Run the Reserves Act hearing and deliberations
 - Amend the draft RMP to reflect the outcomes of the hearing process
 - Adopt the final RMP
 - Obtain approval from the Department of Conservation
 - Distribute the RMP.

Community Engagement

20. There are a large number of diverse stakeholders with an interest in Mauao, and a variety of avenues for community engagement are planned:
 - Workshops with the Mauao Trust
 - Opportunities for the public to share what they love about Mauao with a strong focus on social media
 - Public survey with a series of questions about the specific management issues identified by the Joint Administration Board
 - Creation of factsheets about each management issue
 - Open days on site with members of staff, the Mauao Trust and the Joint Administration Board
 - Targeted engagement with key stakeholders such as event organisers, businesses in the vicinity of Mauao, and groups of high users.

Costs

21. \$50,000 was set aside in the Council budget for work on the RMP in the 2014/2015 Annual Plan. \$20,000 per annum is allocated for subsequent years in the draft Long Term Plan.
22. Any costs of the implementation of the final RMP developed through the review will be considered as part of the process of review.

Options

Options	Advantages	Disadvantages
1. Publically notify intention to review the Mauao Historic Reserve Management Plan (recommended option)	- Meets the requirements of the Reserves Act 1977 - Enables written submissions for interested parties to be received prior to the draft plan being prepared	There are costs associated with undertaking a comprehensive reserve management plan process
2. Do not proceed with public notification		- Does not meet the requirements of the Reserves Act 1977 - No opportunity for written submissions to be received prior to the draft plan being prepared. - Not consistent with Joint Administration Board decision to review

Consideration

Strategic Context

23. The decision to review the Mauao Reserve Management Plan has been made by the Joint Administration Board on 1 April 2014. To comply with the Reserves Act 1977, Council, as the legislative administering body, must publically notify the intention to review the management plan.
24. The review of the management plan also contributes to the community outcome of a *City of great spaces, places and environments*.

Significance and Engagement

25. Under the Significance and Engagement Policy 2014, the author of this report has assessed that the decision to publically notify Council's intention to review the Mauao Historic Reserve Management Plan is of low significance and is required by legislation.
26. Recognising however, that the review of the management plan itself is of high significance and will affect a wide range of people and generate a high level of public interest. A variety of opportunities for widespread community engagement has been planned.

Implementation

24. Community engagement will occur in May - June 2015, and a further period of two months consultation on the draft Mauao Historic Reserve Management Plan will occur when it is developed later in the year.

Next Steps

25. As the administering body under the Reserves Act 1977, Council must publically notify the intention to review the Mauao Historic Reserve Management Plan and receive written submissions.
26. Engagement with the community will occur in May-June after the public notification.

Signatories

Authors	s 7(2)(f)(ii)
Authorisers	s 7(2)(f)(ii)

Celebrate Mauao

Mauao Reserve Management Plan Review

Community Engagement Plan

The reserve management plan for Mauao is out of date. Tauranga City Council is preparing a new management plan on behalf of the Joint Administration Board.

Everyone cares about Mauao. It is a tourist attraction, a spiritual home, a historic reserve, a treasured recreational playground. Mauao provides a sense of identity and belonging for many in Tauranga. Formal ownership rests with the Mauao Trust but a wide range of people feel a sense of ownership, or at the very least a right to access what they consider "their" mountain. This is reflected in the behaviour of people who leap fences and insult security guards when, for various reasons, Mauao tracks have needed to be closed.

Heading into a community engagement phase here are some things we should bear in mind.

- Mauao is special to many different people for many different reasons.
- The concept of a reserve management plan is not well understood.
- The management structure is not well understood. For some people the change of ownership is something to be feared.
- Mauao is iconic. This community engagement is an opportunity to tap into a common love for the maunga and, by extension, for the city.
- Mauao is nationally and internationally recognised.

Objectives for the community engagement plan

1. Generate a sense of community celebration and pride about Mauao / Tauranga.
2. Gather meaningful feedback from a wide range of people about management and future use of Mauao

Guiding principles:

- *Celebrate Mauao.* This is the place that unites us – Maori, Pakeha, residents and visitors. Look how special it is. That's why we need to manage it carefully.
- *Provide reassurance that Mauao is there to be enjoyed by all* – it is just a matter of managing it appropriately. Provide context about ownership and the management structure; make the context inherent in all of the supporting information.
- *Be clear about the scale of management issues that we are seeking feedback about.* There are a few specific issues that need fine tuning. This is not a chance for blue sky thinking or a request for gondola proposals.

Whose feedback do we want?

Owners and managers of Mauao

- Mauao Trust – owners of Mauao
- Nga Poutiriao o Mauao: Joint Administration Board
 - Comprises Ngati Ranginui, Ngai Te Rangi, Ngati Pukenga and Waitaha; plus Tauranga City Council representatives s 7(2)(f)(ii) Cr Morris and Cr s 7(2)(f)(ii)
- Residents of Tauranga
- Visitors to Tauranga
- The events community
- Tourism Bay of Plenty
- Regional Council – (with reference to the maunga below mean high water springs)
- Tauranga City Council (as the funding body)
- Tauranga Cruise Tourism Association
- High user groups eg Mount Joggers
- Interest groups eg Mauao Area Wildlife Trust
- Schools

Workshops will be run with the Mauao Trust.

We will send targeted requests for feedback to agencies like Tourism Bay of Plenty and Bay of Plenty Regional Council.

As a general community engagement exercise for phase 1 we will target the whole community, as much as we are able, with a single campaign.

Consultation phases

1. *Informal campaign*, May – June 2015. Feedback gathered will help inform the writing of the draft management plan.
2. *Formal consultation*, November 2015 – January 2016. This is where we present the community with the draft plan and ask for submissions.

Phase 1: a campaign of celebration

We will devise a campaign that does not look like (nor barely even mention) a boring old reserve management plan review. It will be themed along the lines of something like 'loving Mauao' or 'the heart of the city'. The campaign will be built around asking people to share what they treasure about Mauao.

- The main objective of the campaign will be to generate and celebrate a sense of community gratitude and pride about Mauao.

- The secondary objective of the campaign will be to provoke useful feedback about management issues. This may seem a bit topsy-turvy – obviously the management issues are main point of the review – but the campaign will work best if we make sure we can achieve objective one. If we get that right, the secondary feedback will flow out of that.

Branding – look and feel

We will develop a distinct brand for the campaign. (We may need to be cautious about not creating another splinter brand so whatever we come up with could possibly align with the Council's existing information, incorporating Maori elements and the Mauao Trust logo). The brand will be approved by the Joint Administration Board.

In the spirit of celebration, we will weave te reo throughout the campaign. This may extend to the name of the campaign itself.

Tell us what you love

We will be asking people to tell us what they love about Mauao. The aim is to create opportunities for people to share what they love about the maunga. We will look for ways to post people's thoughts on public message boards on-site and in local cafes in the hope that it generates more responses. We will build a strong element of social media into the campaign.

We are working on the assumption that people genuinely love Mauao and will want to express it.

Our starting point will be to create a basic survey format. We will then look for ways to make it more appealing and more public.

Management questions

The campaign will be built around a suite of up to 10 headline questions that provoke feedback about specific management issues.

Each question needs to provoke people into thinking about:

1. why they love Mauao
2. how they feel about that particular management issue.

While ostensibly this is a chance for people to tell us what they love about Mauao, we are actually asking very targeted questions. The questions will be shaped from the Schedule of Issues and Opportunities (as identified by the Joint Administration Board).

The questions will be able to be used together as a suite or separately. Each question will be used as a headline issue in its own right – in print, radio or web.

Supporting information

We will create factsheets to support each management issue. The factsheets will be clear and honest about the issues that are being grappled with.

The factsheets are a resource that can be used at open days, handouts, on the web.

We would expect most people to interact only at the first two levels, but it is important that the factsheet information is available.

Promotion and tactics

The leading questions are our core tool. The challenge is how to get it out there and what to do with the responses so that they generate community buzz. We have not yet developed a specific methodology for this.

Initial ideas:

- Turn each leading question into a poster/postcard image. (Could also print condensed versions of the factsheets as high quality postcards, one per question. Depends on budget.)
- Enlist participation from local cafes and businesses at Mauao. We want to target Mauao-users.
- See if we can get radio to join in on the promotion, sharing people's feedback.
- A 'Mauao' pronunciation guide with accompanying radio interview.
- Make use of social media to share people's feedback
- Open days on site. – a celebration kind of approach.
- Enlist the Mount Joggers and Walkers for something? Open days perhaps?
- Spend a weekend videoing people on site answering questions then share on YouTube.
- City News publishes feedback.

Needs:

- A tidy and user-friendly way to collate the feedback. A key difference with this campaign is that we are sharing people's feedback as we go. Think of it as a jandalfence of words. It will be fluid and messy for a couple of months.

Phase 2 – Mauao exhibit

Once the draft plan has been prepared, it will be time to get formal submissions from the community. Building on the Celebrate Mauao campaign, we will look to create a showcase to help present the draft management plan.

A model for this is the shipping container exhibit that the Cultural Heritage team did for WW1 in 2014. We would like to investigate the possibility of creating something similar to that can be based at Mauao over the summer. It would give people a chance to walk through,

consider the history, present and future of Mauao, view comments captured by the public during the Celebrate Mauao campaign, learn about the main points relating to the draft management plan and offer their feedback.

Note that, done properly, this exhibit will exceed current budgets.

Timing and actions

March – April 2015

- Develop 'celebrate Mauao campaign'.
- Lay a positive foundation for the campaign by developing and publishing friendly, contextual information that helps explain the current ownership of Mauao – what it means, how it is managed, and most importantly, why it is not something to be feared. Info to be used in publications like City News.

May – June 2015

- 'Celebrate Mauao' campaign.

July – October 2015

- Develop draft Mauao Historic Reserve Management Plan and potential shipping container exhibit.

November 2015 – January 2016

- Submissions on draft Mauao Historic Reserve Management Plan and shipping container exhibit for promotion.



Mauao Operational Report April 2015

Purpose

1. To inform Nga Poutiriao o Mauao (Mauao Joint Administration Board) of operational matters from February 2015 to March 2015.

Executive Summary

2. Providing Nga Poutiriao o Mauao with the Mauao operational report for February 2015 and March 2015. Routine maintenance has been undertaken over this period including pest control (animal and plant) via contractors and volunteers, 4wd maintenance and walkway maintenance via contractors.

Recommendation

That the Nga Poutiriao o Mauao:

- (a) Receive the Mauao operational report.

Discussion

3. Pest control activities continue on Mauao with night shoots to control rabbits completed in February with a large number shot. There has been continued servicing of the Petrels pest control line, targeting rats and mustelids.
4. Tauranga City Council had the application for s 7(2)(l) - Commercial from the Rena Recovery Fund managed by Department of Conservation approved to assist in pest control on Mauao. Contractors are preparing to complete a two stage rabbit poisoning programme starting in March 2015 and at the end of April/early May 2015
5. Learning through Discovery Coastal Education programme - there has been seven education days in the last two months with approximately 350 students (years 5/ 6 and 7/8) attending.
6. The jandal fence and padlock fence (new addition) has been removed. With no issues in the media or public complaints.
7. A production company filming a documentary about the sinking of the Ranui has completed filming on site. Permission for the filming was given by the Mauao Trust. The film will be aired later this year.
8. Contractors have completed doing their annual summit bluff spraying. Weeds targeted were boneseed, gorse, pine seedlings and pampas.
9. Waitangi Day was held at Hopikorie again this year. 300 plus visitors attended the morning's celebrations.



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10. Visitor and volunteer numbers for years 2013/14 and current year 2014/15:

2013/14	BASE TRACK	Total Summit	Volunteer Hours	
JULY	49542	12542	July	48
AUGUST	63368	12654	August	50
SEPTEMBER	70648	12586	September	54
OCTOBER	77632	13682	October	62
NOVEMBER	80668	13522	November	56
DECEMBER	85356	14668	December	20
JANUARY	112,637	17668	January	20
FEBRUARY	104683	15000	February	20
MARCH	93874	12400	March	50
APRIL	80622	10046	April	50
MAY	59756	10504	May	20
JUNE	53694	9364	June	50
TOTAL	1087616	154636	Total	500

2014/15	BASE TRACK	Total Summit	Volunteer Hours	
JULY	51,038	12,166	July	50
AUGUST	52,984	12,664	August	20
SEPTEMBER	60,084	12,962	September	20
OCTOBER	72,045	13,574	October	50
NOVEMBER	81,466	13,688	November	60
DECEMBER	90,862	13,896	December	62
JANUARY	119,658	17,682	January	20
FEBRUARY	110,662	16,568	February	20
MARCH			March	
APRIL			April	
MAY			May	
JUNE			June	
TOTAL	638,799	113,200	Total	302

Volunteers have been Forest and Bird Volunteers filling the rodent bait stations on Mauao.

11. Work on the horizon includes weed control, planning for capital tree removal work, rabbit control programme, education programmes and pedestrian and vehicle track maintenance.

Signatories

Authors	s 7(2)(f)(ii)	
Authorisers		